



# **REQUEST FOR PROPOSAL**

# "Public-Not for profit Partnership" for Operation of Arogya Plus Project (Mobile Health Unit)

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# SECTION -1: NOTICE INVITING PROPOSAL

Detailed proposals are invited through <u>ONLINE</u> from eligible entities to select the Agency for "Operation of Arogya Plus Project (Mobile Health Unit) in PPP mode" under State Budget in Partnership mode.

## Important timelines

Sl. No.	Activity	Timeline
1	Date of Advt. publication.	Date. 21/02/2024 (The detailed RFP document downloadable from Website: www.nhmodisha.gov.in)
2	Last date for submission of online proposal.	Date: 12/03/2024 NB: Proposals should be submitted through ONLINE only. No other mode of submission will be accepted or entertained.
3	Link for online application	Interested Agencies can apply on the web link: www.nhmodisha.in/ngo.

## **SECTION - 2: SCHEDULE OF ONLINE PROPOSAL SUBMISSION**

Online proposals are invited for operation of Arogya Plus (Mobile Health Unit) Project in the following District.

Sl. No	RFP No	Location of the Project		District	Mode of submission of
			Project		application
		Barkote Block			
1		(Priority focus to PVTG	One	Deogarh	Online only
	NHM/ Arogya Plus	Habitations in the Block)			
	/2024/01	Sukinda Block			
2		(Priority focus to PVTG	One	Jajpur	Online only
		Habitations in the Block)			

## SECTION – 3: INSTRUCTIONS TO THE BIDDERS

## 3.1 Scope of Proposal:

Interested bidders fulfilling the eligibility criteria may apply for the project by submitting their application through online for operation of Arogya Plus (Mobile Health Unit in PPP mode) listed in Section 2: Schedule of Proposal Submission. The following points are to be ensured while applying for the projects.

- (a) Detailed description of the objectives, scope of services, deliverables and other requirements relating to "Operation of Arogya Plus" are specified in this RFP. The manner in which the Proposal is required to be submitted, accepted and evaluated is also explained in this RFP.
- (b) Proposals must be submitted through **online only** within the due date and time mentioned in this RFP. **Application submitted in any other mode and received after the due date and time will not be accepted**.
- (c) The selection of the Agency shall be on the basis of an evaluation by the Desk Appraisal Committee and District NGO Committee of the concerned District through the Selection Process specified in this RFP. Bidders shall be deemed to have understood and agreed that no explanation or justification for any aspect of the selection process will be given and that the CDM&PHO-cum-District Mission Director's decision is without any right of appeal whatsoever.
- (d) The bidder shall submit online proposal in the form and manner as specified in this RFP. There shall not be any Financial Proposal to be submitted in the tender, as this is a fixed cost based project. The cost of project is Rs 21,01414/- per project per annum (fixed cost) as per provision made in the PIP 2022-23. The cost may be modified based on approval in the PIP time to time. The continuation of the project is also subject to the approval in the State Budget.
- (e) Upon selection, the Agency shall be required to enter into a MoU with the Zilla Swasthya Samiti (ZSS) of the concerned District for implementation of the project. The operation of Arogya Plus in PPP mode will be guided by the terms and conditions of the MoU.

## 3.2 Eligibility Criteria for the Agency:

The entities fulfilling the following criteria are eligible to apply:

- 1. It must be registered under Society Registration Act/Indian Trust Act/Company Act.
  - (a) If registered under Society Registration Act (**Registration from Appropriate Authority**), it must have the provision of health services, health care, primary healthcare, and any other health related services in its memorandum of association.
  - (b) If it is a Trust, it must have been formed to provide health services, health care, primary health care or any other health related services.
  - (c) In case of company, it must be in Section 8 of Companies under the companies Act 2013 (erstwhile Sector 25 Companies under Companies Act 1956) with provision of

healthcare as one of the businesses in the memorandum of association.

- 2. One person Company is not eligible to apply.
- 3. To be eligible to apply, the entity must be in existence for at least 5 years as on 31<sup>st</sup> January 2024. Entity established/registered after 31<sup>st</sup> January 2019 shall not be eligible to apply.
- The entity must have minimum 5 years of proven field level experience in Health & Family Welfare Programme OR any Social Development Sectors as on 31<sup>st</sup> January 2024.
- 5. In case of NGO/Trust, the entity must have Unique ID Number through registration in the portal NGO-DARPAN of NITI Aayog.
- 6. The Entity should have average annual turnover of at least Rs 25 lakhs in the last three financial years i.e. 2020-21, 2021-22 & 2022-23.
- 7. The Entity must enclose documents of having minimum of Rs. 10 lakhs as fixed assets in the name of the entity in terms of Land, building and other fixed assets as per audit report of last FY 2022-23.
- 8. Entity should have been registered under 12-A of Income Tax exemption and must have valid registration certificate as per the new Income Tax Act Rule.
- 9. The entity must not have been "blacklisted"/ "debarred" from participating in any tendering process by any State Govt./Central Govt. Institutions. An original affidavit to this effect is to be submitted.
- 10. The entity or any of its office bearers must not have been convicted/case pending against them by any court of law in India or Abroad for any civil/criminal offences. An original affidavit to this effect is to be submitted.
- 11. If partnership with the entity has been discontinued due to poor performance in implementation of any PPP projects under NHM as identified by the External Evaluating Agency, the said entity shall not be eligible to apply for this project for the same District. Further, in case the service of any entity has been discontinued on the basis of the conduct of any financial irregularities, the said entity shall not be allowed to apply in any of the District.
- 12. The entity must submit an undertaking for the willingness to sign the service level agreement/MoU towards the implementation of the project.

## 3.3. Submission of Proposal:

The proposal shall be submitted through **ONLINE** in the following manner:

- i. The interested Agencies can apply on the web link: **www.nhmodisha.in/ngo**.
- ii. To apply, the Agency will first register its details in the Index Page of the web application to get User ID and Password in the registered Mobile Number. This is mandatory and a onetime activity.

- iii. After creation of User ID and Password at the Index Page, the User can login to submit online application which contains; Agency profile, details of experiences, annual turnover, details of EMD, declaration, upload of required documents (compulsory and other documents), preview of application and submit.
- iv. The user can also go back by clicking the edit option and re-check the information submitted.
- v. The information / data once submitted will be the final and cannot be edited again.
- vi. After completion of all required formalities, the user has to Log Out from the application and back to Index Page.
- vii. In the selection process, if the District User has raised any objection to the application before making it shortlisted, the same will be displayed to the User in the screen along with a message notification to reply to the same within a stipulated time. The Agency may submit their compliances, if any, through online.
- viii. The detailed User Manual for Agencies for 'online NGO Application System' can be downloadable from Website: <u>www.nhmodisha.gov.in</u>
- ix. The last date for submission of online application is 12/03/2024.

## 3.4. Earnest Money Deposit (EMD):

EMD of **Rs. 40,000/-** per project applied for in the shape of a Demand Draft or Banker's Cheque in favour of **ZSS, NRHM Additionalities,** (Name of the District for which the bidder is applying for) is to be submitted separately in a sealed envelope through **Speed post/Registered post/Courier only** to the CDM&PHO, (Name of the applied District) along with a forwarding letter. The EMD must be reached to the CDM&PHO, (applied District) on or before the last date & time for submission of online application specified in the Section-1 of the RFP. Details of the Demand Draft or Banker's Cheque (DD/BC No., date, name of the Bank) must be mentioned in the appropriate box under online application.

The EMD will be refunded after selection of the successful bidder. No interest will be paid on the EMD. The online bid proposals not accompanied by EMD will not be considered. EMD of the bidder will be forfeited if it is discovered that the bidder has submitted false or forged or incorrect or misleading documents or information. In case of successful bidder, the EMD furnished by the bidder shall be refunded after submission of Performance Security for execution of contract.

## 3.5. Supporting documents to be uploaded:

The following supporting documents required to be uploaded during online application by the entity in the appropriate locations. Below prescribed Compulsory Documents (from Sl. No. 1 to Sl. No 12) are mandatory to upload, failing which the submission may not be accepted.

Sl.No	Particulars
A. C	ompulsory Documents (Mandatory)
1	Registration Certificate of the Agency (Appropriate registration under Society/Trust/Companies Act)
2	In case of NGO/ Trust, unique ID under the portal NGO Darpan of NITI Aayog.
3	Memorandum of Association / By-Law /Deed of the Agency
4	Contract/MoU documents pertaining to the Agency work experience.
5	Annual Financial Statements of the last 3 years (2020-21, 2021-22 & 2022-23) duly audited by a qualified CA. (As per <b>Form-T1</b> )
6	Fixed Asset Statement of last Financial Year (2022-23) duly audited by a qualified CA. (As per Form-T2).
7	Valid 12A Registration certificate as per Income Tax Act Rule.
8	PAN Card.
9	Bank Pass Book.
10	An undertaking in the form of original Affidavit that the office bearer of the Agency has not been convicted by any court of law for any criminal offence (As per <b>Form-T3</b> ).
11	An undertaking in the form of original Affidavit certifying that Agency is not blacklisted (As As per Form-T4)
12	An undertaking that the Agency is willing to sign the service level agreement (As per <b>Form-T5</b> ).
B. Oth	er Documents
13	Photocopies of the audited P/L account of each year highlighting the turnover in support of that.
14	Names of the Office Bearers along with their addresses.
15	80G Registration certificate
	Award certificate (National/State/District) received from any Govt./Govt.
16	Institutions only for significant contribution in social development sector/National
	Quality Assurance Standard Certificate by Govt.
17	Minutes of the meeting of Executive Committee/ Governing Body/ any other body meeting based on by-law/ Memorandum of the Society/ registration document of last financial year.
18	Details of manpower engaged by the Agency other than Funding Project Staff (Name, Designation, Qualification, years of experience etc along with last 6 months Acquaintance sheet).
19	Document relating to the presence of Agency in the State of Odisha either land & building record issued in the name of Agency/lease agreement in affidavit mode.

All the uploaded supporting documents must be clearly visible and readable. The entity must show the same original documents during physical verification of documents before the District level Committee. In case the entity fails to submit any supporting documents during online application, further consideration of the same document shall not be entertained during physical verification of documents and award of score by the District level Committee.

#### 3.6. Financial Bid:

No financial bid is required to be submitted as this is a fixed cost based project.

#### 3.7. Number of Proposals:

Interested bidders fulfilling the eligibility criteria may submit their online proposal **separately** for any one /more than one District against the advertisement, **subject to the condition mentioned in the clause No. 3.12 of the RFP**.

## 3.8. Cost of Proposal:

The bidder shall be responsible for all the cost associated with the preparation of their proposals and their participation in the selection process. The concerned District Authority will neither be responsible nor in any way be liable for such costs, regardless of the conduct or outcome of the selection process.

## 3.9. Acknowledgement by the bidder:

- (a) It shall be deemed that by submitting the Proposal through online, the bidder has: -
  - (i) Made a complete and careful examination of the RFP;
  - (ii) Received all relevant information requested from the concerned District Authority.
  - (iii) Acknowledged and accepted the risk of inadequacy, error or mistake in the information provided in the RFP or furnished by or on behalf of the concerned District authority relating to any of the matters stated in the RFP Document;
  - (iv) Satisfied itself about all matters, things and information, necessary and required for submitting the Proposal and performance of all of its obligations there-under;
  - (v) Agreed to be bound by the undertaking provided by it under and in terms hereof.
- (b) The concerned District authority shall not be liable for any omission, mistake or error on the part of the bidder in respect of any of the above or on account of any matter or thing arising out of or concerning or relating to RFP or the Selection Process, including any error or mistake in any information or data given by the concerned District authority.

## 3.10. Language:

The online proposal with all accompanying documents (the "**Documents**") and all communications in relation to or concerning the selection process shall be in English language and strictly as per the forms provided in this RFP. No other supporting document or printed literature shall be submitted with the proposal unless specifically asked for. In case any of these documents is in another language than English, it must be accompanied by an accurate translation of the relevant passages in English, in which case, for all purposes of interpretation of the Proposal, the translation in English shall prevail.

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## 3.11. Process of Online Selection:

- (a) After receipts of the online application and EMD, the Desk Appraisal Committee at the District level will conduct online screening process of the proposals received through online within the due date. The Committee will verify whether soft copies of all the required documents as per the advertisement have been submitted along with each proposal. If at all, any deficiency in document submission pertaining to the eligibility criteria as mentioned from Sl. No. 1 to 12 (compulsory document) under clause No. 3.5 is found out in any of the proposal, the same proposal shall be rejected.
- (b) The Desk Appraisal Committee constituted for conducting the selection process as per vide letter no. OSH&FWS/10565/PPP/432/2017, Dt.02.08.2018 will conduct the Desk Appraisal.
- (c) After desk appraisal of the online proposals by the Desk Appraisal Committee and intimation of objections, if any, the shortlisted Agencies shall be finally called to the office of CDM&PHO for necessary verification of their original documents vis-à-vis documents submitted with their online application.
- (d) After verification of the original documents vis-à-vis documents submitted with online application, the Desk Appraisal Committee will award score in the prescribed score sheet in online. No field appraisal process shall be conducted for selection.
- (e) The merit list of the Agencies will be prepared those have secured minimum 50% score in the score sheet in order to be eligible for merit.
- (f) The entire selection process will be approved in the District NGO Committee meeting Chaired by the Collector-cum-Chairperson of the Dist. NGO Committee. Detailed process shall be recorded in the minutes of the meeting and the Agency in the top of the merit list shall be recommended to the State by the Dist. NGO Committee for decision.
- (g) Thereafter, the District is required to submit the recommendation of the Dist. NGO Committee on the selection of Agency for the project and upload the approved minutes of the District NGO Committee through online.
- (h) The final selection result on the recommendation of the District will be notified through online after due approval of the State NGO Committee of OSH&FW Society.

## 3.12. Conditions of Selection:

- (a) In the State, a maximum number of 10 projects only (includes existing and new) which can be sanctioned to a particular Agency out of OSH&FW Society Funds.
- (b) In a District, maximum up to any 5 partnership projects (includes existing and new) under OSH&FW Society Funds can be sanctioned to a particular Agency.

## 3.13. Post Selection Procedure:

i. After approval of the State NGO Committee of OSH&FW Society the selected Agency will be informed in writing of its selection for the concerned District. This will be the

letter of award which shall be issued by the concerned CDM&PHO to the selected Agency.

- ii. Further, the selected Agency can also be able to view / intimated about their selection through online.
- iii. Within 15 days of the issue of the letter of award, the selected Agency will be required to inform the concerned CDM&PHO in writing of its acceptance of the award, failing which, the award may be offered to the 2<sup>nd</sup> rank bidder in the merit for the Project.
- iv. On completion of these formalities, the District Authority will inform the selected Agency regarding date of signing of the agreement/MoU.

# SECTION 4: TERMS OF REFERENCE FOR OPERATION OF AROGYA PLUS PROJECT (MOBILE HELATH UNIT)

- 4.1. India has made rapid progress in the past few decades in the public health System as reflected improvement in key parameters such as infant, Child and Maternal Mortality Rates, Total Fertility Rate, and Crude Death Rates. There has been improvement in expanding access and coverage in much of the country. This has largely been achieved by strengthening public health system over the years, and substantially accelerated by the National Health Mission (NHM). NHM support was largely targeted toward improving primary health care and some components of secondary care i.e. strengthening service delivery at district and sub district levels.
- 4.2. Despite these improvements, comprehensive primary health care in India is yet to be made fully universal. Access to primary health care remains uneven across the length and breadth of the country. The wide variations in capacity, governance and institutional structures and state investments in health have determined the extent to which the NHM support has improved health care particularly for the vulnerable marginalized and those living in underserved areas such as remote rural geographies.
- 4.3. Inadequate primary health care is reflected in the escalating demands for secondary and tertiary care services resulting in overcrowding of facilities at these levels leading to high cost and poor health care. These is enough evidence to date demonstrate that quality primary health care mitigates cost and suffering.
- 4.4. With a view to further improving the quality of the primary health care in terms of clinical care and outreach services, Govt. consider it desirable to operate Arogya Plus (Mobile Health Unit) in the inaccessible areas with the support of concessionaire who would be allowed to operate and manage such project in accordance with the terms and conditions laid down in this Agreement/MOU. Government hopes that this would bring about considerable improvement in provision of competent primary healthcare and public health functions in the inaccessible areas in the State.
- 4.5. NHM views the agreement as public private partnership in the public health system in Odisha. Such partnership is seen as a step towards strengthening the public healthcare system and a measure towards facilitating and building the capacity of the state to cater the services by demonstrating models for comprehensive primary healthcare services.
- 4.6. The partnership will be initially for a period of one year. Further extension of the partnership is subject to the Agency scoring 70% or more in annual assessment after completion of one year of project as well as recommendation of the concerned District NGO Committee.
- 4.7. Such partnership should not be seen as the Government abdicating its responsibility to provide public health service, but rather as a transitional measure towards facilitating the State to able to manage such project after the term of the partnership ceases.

- 4.8. The spirit of such a public private partnership is essentially to share risks and rewards in such a manner that comprehensive primary health care can be provided to those who need these services. Government recognizes that such partnerships with organizations that have competence and credibility offers the government avenues to leverage the knowledge and expertise of such organizations to improve management and delivery of comprehensive primary health care services.
- 4.9. Government expects that grant in aid will not be treated as a business venture and will not be used to make profits.

## **SECTION 5: PRINCIPLE OF AGREEMENT**

- 5.1 Both the parties agree to view the arrangements enforced by this agreement as a Public Private Partnership in the Public Health System in India. Such a partnership is seen as a step towards strengthening the Public Health System and as a measure towards facilitating and building the capacity of the state to manage such facilities by demonstrating models for comprehensive primary healthcare, with an emphasis on active community engagement.
- 5.2 Both parties recognize that the Public Health System in India, despite phenomenal improvements, faces significant challenges. Both parties also recognize that the spirit of such a Public Private Partnership is essentially to share risks and rewards in such a manner so that comprehensive primary healthcare can be provided to those who need these services. NHM recognizes that such partnerships with organizations that have competence and credibility offers the governments avenues to leverage the knowledge and expertise of such organizations to improve management and delivery of comprehensive primary healthcare services.
- 5.3 Both parties are committed to enhance the health and well-being of residents of the area covered under the project in this agreement by providing quality service, innovation and development and to meet identified needs within the resources available to both the parties.
- 5.4 The Agency agrees and undertakes to implement all National/States Health Programmes/interventions through Arogya Plus Project and as per requirement.
- 5.5 The Agency will agree that the concession granted will not be treated as a business venture and will not be used to, make profits.
- 5.11 The Agency agrees that no money would be collected from the users of the services for any clinical consultation and service, diagnostic services or any other service provided under the project.
- 5.12 The Agency agrees that by signing the Service Agreement, no right on the property and assets of under the project will be transferred to them now or at any future date. The Agency will not claim any properterial rights on any assets created under the project.
- 5.15 The partner Agency would furnish a certificate of up-to-date payment along with copies of scroll to the District every month under information to the PPP Cell, Mission Directorate, NHM, Odisha.

# SECTION- 6. SERVICE DESCRIPTION AND RESPONSIBILITIES

- 6.1 The basic unit of service delivery would be Primary Health Care Service at the community level on a fixed day, time & venue on rotation basis adhering to the visit micro-plan of the Arogya Plus. The services includes the comprehensive primary healthcare package encompassing outreach camps, including behavioral change through health education and health promotion, clinical and public health services. Followings are the conditions listed below:
  - a) The operational area of Arogya Plus unit shall be limited to the area allotted by the District Administration considering its geographical inaccessibility and vulnerable population focused to PVTG (Particularly Vulnerable Tribal Group).
  - b) The Agency will not only provide clinical services through Mobile Health Unit as per practice but will also take part in provision of RMNCH+A services, Disease Control Programmes and Non-Communicable Disease Programme.
  - c) This will bring synergies between various health programmes and traditional MHU services. Moreover IEC and social mobilization campaign on the issues of health, sanitation and nutrition will be integrated under the project.
  - d) Strategy for strengthening health action at community level and their effective participation in various public health programmes. This will strengthen and help in setting up a system of Community Based Monitoring of all these services by community.
- 6.2 List of Services to be provided by the Arogya Plus are given below which is an indicative list and not an exhaustive list.
  - a) Curative services
    - Treatment of minor aliments
    - Referral of complicated cases identified during screeing.
    - Leprosy, TB, Malaria treatment and awareness
    - First aid
  - b) RMNCH+A services
    - ANC and PNC check up and related services
    - Referral complicated pregnancies
    - Promotion of institutional delivery & reduce unsafe home delivery
    - Health check up
    - Treatment of childhood illness
    - Adolescent care such as life style education, counseling, treatment of minor aliments and anemia etc.
    - Immunization coverage

- RTI/STI treatment
- c) NCD and Disease Control programme services at the community level.
- d) Family Planning services
  - Awareness on family planning
  - Distribution of condom, oral pill, emergency contraceptives
  - IUCD insertion
  - Mobilisation of cases of male/female sterilisation
- e) Diagnostic Services
  - Basic investigation facilities like haemoglobin, urine examination for sugar & albumin
  - RDK test for malaria
  - Sputum collection for diagnosis of TB
  - Any kind of kit based tests as per provision made by Govt.
- f) IEC/BCC
  - Counseling in RTI/STI/HIV/AIDS
  - Personal/ environmental hygienic awareness
  - Smoking & ill effects of alcohol
- g) Others support services
  - The MHU will provide emergency services during the epidemic/disaster/public health emergency/accidents.
  - Institutionalize the implementation of VHND (Mamata diwas)
  - Increasing the referral to Pustikar diwas to make the programme demand driven
  - Increasing awareness on improved health services
  - Implementation of National Health Programme
  - Other health related services directed by ZSS and Govt./NHM
  - A family health card may be issued to each patient of the targeted areas.
  - Those requiring further investigation, specialist opinion and treatment will be referred to higher institutions.
  - Counseling
  - GKS strengthening like facilitate in regular GKS meeting, development and implementation of village health plan, increasing the expenditure of GKS untied fund as per the need, establishment of community based monitoring system at GKS level to monitor the MHU services.
- h) Medicine support
  - Free medicines are to be provided to the patients after screening by the Doctor.
- i) Emergency Services:

• The Agency will provide emergency services during any epidemic/ disaster/ public health emergency/accidents, as required by the District.

## 6.3. Key Deliverables of the Project

- a) The Arogya Plus will visit minimum 22 days in a month to the field areas as per the approved micro-plan and health camps will be organized at least two sessions in a day.
- b) The Arogya Plus will provide the services in the fixed points & fixed day as identified and declared as treatment points.
- c) The operational micro-plan should not be deviated without prior approval of Block MO I/c.
- d) Detail tour report along with categories of patients screened, refereed, follow up etc must be maintained.
- e) Regular submission of monthly reporting in a standardized format.
- f) The approved plan will be circulated to the respective GPs, blocks, district for public awareness. The telephone number of the Arogya Plus will be circulated to the different stakeholders.

## 6.4 <u>Human Resources to be required for operation of Arogya Plus project:</u>

Followings are the Human Resources required and to be positioned for operation of Arogya Plus project.

<b>S1.</b>	Category of Staff (to be selected	No of	Eligibility Qualification
No.	as per Govt. eligibility norms)	post.	
1.	AYUSH Medical Officer	1	<ul> <li>Age- S/he must have attained the age 21 years by the date of advertisement.</li> <li>Minimum Qualification- The candidate must have a Bachelor Degree in Ayurvedic Medicine &amp; Surgery (BAMS)/Bachelor in Homeopathic Medicine &amp; Surgery (B.H.M.S) as the case may be, from a recognized university. He/ She must have completed the internship training if any.</li> <li>Must have valid Registration Certificate from the State Ayurvedic/Homeopathic Council. No provisional registration certificate will be entertained.</li> <li>He/She should have passes Odia language in M.E standard.</li> </ul>

	Category of Staff (to be selected as per Govt. eligibility norms)	No of post.	Eligibility Qualification
2.	Pharmacist	1	<ul> <li>Age- S/he must have attained the age 21 years by the date of advertisement.</li> <li>Minimum Qualification- Degree/Diploma in Pharmacy from a Govt./Govt. recognized Institution. Minimum one year experience in managing a drug store in a reputed hospital/health center organized by the Govt.</li> <li>He/She should have passes Odia language in M.E standard.</li> </ul>
3.	ANM (Health Worker-F)	1	<ul> <li>Age- She must have attained the age 21 years.</li> <li>Minimum Qualification-The candidates must have passed the HSC examination &amp; shall have completed ANM course from institution recognized by Govt and approved INC and must have registered in the odisha nursing council.</li> <li>She should have passes Odia language in M.E standard.</li> </ul>
4.	Attendant	1	<ul> <li>Age- He must have attained the age 21 years.</li> <li>Minimum Qualification- Minimum 8<sup>th</sup> Standard.</li> </ul>

The Staff so engaged / recruited/ appointed by the Service Provider shall be exclusively on the pay roll of the bidder and shall under no circumstances this staff will ever have any claim, whatsoever for appointment with the Government. The Service Provider shall be solely responsible for the performance and conduct of the staff notwithstanding the source of hiring such staff. The Service Provider shall be fully responsible for adhering to provisions of various laws applicable on them including labour laws. In case the Service Provider fails to comply with the provisions of applicable laws and thereby any financial or other liability arises on the Government by Court orders or otherwise, the Service Provider shall be fully responsible to compensate/ indemnify to the Government for such liabilities. For realization of such damages, Government may even resort to the provisions of any Act, which is in force or other laws as applicable on the occurrence of such situations.

# SECTION-7: TERMS & CONDITIONS.

## 7.1 Operation modalities:

- (a) The operation of Arogya Plus unit shall be limited to a particular service area with priority focus to the PVTG community (Particularly Vulnerable Tribal Group). After coverage of the PVTG community in the micro-plan and there are balance days in the micro-plan, then Non-PVTG villages located in difficult or inaccessible areas in the respective Block shall be covered which shall be decided by the District Administration.
- (b) The Arogya Plus will visit minimum 22 days in a month to the field areas as per the approved micro-plan and the camps will be organized at least two sessions in a day.
- (c) The Arogya Plus will provide the services in the fixed day and fixed site in the village.
- (d) The Agency to ensure engagement of qualified manpower as per sanctioned number.
- (e) Engagement of vehicle and its branding is the responsibility of the Agency.
- (f) The Agency has to form a Local Steering Committee (LSC) in the "Service Area" where the project shall be operational. The LSC will monitor Arogya Plus activities in the field level. LSC will be one of the Agreement/MoU signing party.

## 7.2 Formation of Local Steering Committee

- (a) A Local Steering Committee shall be formed at in the service area by the Agency. The LSC will monitor various activities being under taken under Project Arogya Plus. This Committee will consist of following members:
  - All Sarapanchs of the Service Area.
  - o All ANMs of Service Area
  - All CRCC of the Service Area.
  - o 3 Presidents of Gaon Kalyan Samiti out of Service Area
  - o Chief Functionary of the Partner NGO.
  - Any other member of the Community nominated by the Dist/Block Administration
- (b) One Sarapanch on rotation basis will act as Chairman of the Local Steering Committee on quarterly basis, in case more than one Sarpanch in the service area.
- (c) The Local Steering Committee (LSC) will sit once in a month and as often as required to discuss, guide, review and monitor various programmes being under taken under Project Arogya Plus. It will also be responsible for approving Quarterly Plan of Action of the Partner Agency. The responsibility of the Organizing Committee and preparing minutes of the Committee will lie with the Agency.
- (d) During release of funds to the Agency, the reports of Local Steering Committee along with compliance to any adverse observation shall be taken into consideration.

## 7.3 Period of Partnership

The duration of the project will be initially for **one year**. However, the project may be extended subject to the fund provision approved in the PIP and satisfactory performance of the Agency in operation of the Project.

## 7.4 Award of Contract and Agreement

On evaluation of proposals and final decision thereon, the selected Agency shall have to execute a **tri-partite agreement** (District Health Admin, Agency and Local Steering Committee) within 15 days from the date of acceptance of their bid is communicated to them. This Request For Proposal along with documents and information provided by the bidder shall be deemed to be integral part of the agreement. Before execution of the agreement, the bidder shall have to deposit performance security as per norm.

## 7.5 Commencement of Service

The selected Agency shall commence the service within **15 days** from the date of signing of the Agreement. If the Agency fails to commence the service as specified herein, the District authority may, unless it consents to the extension of time thereof may cancel the agreement and forfeit the Performance Security.

## 7.6 Performance Security

The selected Agency on acceptance must provide the District Authority a Bank Guarantee for Rs.1,00,000/- (Rupees One lakh only) per project in the name of concern Zilla Swasthya Samiti,\_\_\_\_\_\_, from a Nationalized Bank valid for a period of minimum one year as performance security of the project which will have to be extended for a further period based on the period of extension of the project. In case of non-submission of performance security or fails to execute the contract by the successful bidder, the EMD furnished by the successful bidder shall be forfeited.

#### 7.7 Payment

- a) Grant-in-Aid for the project shall be released to the Agency on the basis of budget provision made in the PIP.
- b) The disbursement/release of funds by ZSS to the Agency would be in three installments i.e. 30%, 35% and 35% in advance of total project cost.
- c) The 1<sup>st</sup> installment i.e. 30% will be released after signing of the MoU and submission of the performance security. The 2<sup>nd</sup> installment, i.e. 35% will be released on 4<sup>th</sup> month after receipt of the utilization certificate for 75% of 1<sup>st</sup> installment. The 3<sup>rd</sup> installment i.e. 35% will be released after receipt of the utilization certificate for 75% of 2<sup>nd</sup> installment on 9<sup>th</sup> month of annual project period.
- d) The DPMU will make assessment of the project in every six months of operation and annual assessment of the project using the standardized checklist. Further, evaluation of

the project may be conducted by an independent external Agencies after three years of completion of project period.

- e) Performance Incentive to staff of Arogya Plus shall be released on annual basis. It will be in proportionate to the performance of the Agency as per their annual performance assessment conducted by the District based on the norms prescribed as mentioned below:
  - If the Project scores 80% & above, the performance is to be considered as outstanding, in this instance, each staff (except Attendant) will get 25% PI on their base remuneration.
  - If the institution scores from 70% to 79%, the performance is to be considered Very Good, each staff (except Attendant) will get 20% PI on their base remuneration.
- f) The annual budget of the project may be revised time to time on the basis of approval in the PIP under State Budget.

## 7.8 Other Conditions:

- a. The Selected Agency will have to open a separate saving bank account for this grant-in –aid in any Nationalized Bank. The account will be opened in the name of the project, which shall be operated jointly by at least two office bearers authorized for the purpose by the management committee of the Agency.
- b. The selected Agency has to submit the monthly progress report on the operation of the Arogya Plus to CDM & PHO at District level and NHM at State level in prescribed format.
- c. The amount of grant should be utilized only for the purpose for which it is sanctioned and the unspent balance of the grants shall be refunded after the close of the financial year.
- d. The Agency will submit monthly statement of expenditure and progress report to the district with a copy to NHM. At the end of the project year, the Agency shall furnish annual report of the project along with CA audited Annual Audit Report.

## 7.9 Performance Monitoring and Standard of Services

- a) The performance of the Agency will be monitored largely on the basis of output based indicators specified in the **key deliverables at 6.3**. These indicators and performance standards can be suitably expanded and/ or modified in the interest of better service delivery to the general public.
- b) The indicators of health service delivery expected from the Agency are of the minimum standard. The Agency would be encouraged to serve as a role model and to provide services at a much higher standard.

- c) State shall use other mechanisms such as monthly report and external monitoring process to assess performance on key indicators.
- d) A half yearly review meeting will be held and attended by appropriate levels of officials of the Government and from the selected Agency to review the performance, the anticipated outcome as per the agreement and future service developments and changes.
- e) At the State level, NHM through its PPP Cell will monitor and evaluate the programme. NHM will review the work done by Arogya Plus, suggest suitable improvement and mid-course correction and address the difficulties faced by the Agency in running of the Project.
- f) Concurrent monitoring shall be conducted by NHM representatives along with the District Health Administration on quarterly basis and as when required and submit the report to appropriate authority besides Mission Director. The District Programme Management Unit (DPMU) and Block Programme Management Unit will monitor the project and provide supportive supervision.
- g) Fixed day review meeting of all PPP projects in every month/bi- monthly at District level.
- h) Third party evaluation of the project may be conducted by an External Independent Agency.

## 7.10 ARBITRATION

- a) If the Agency fails to resolve their dispute or difference by such mutual consultations within thirty days of commencement of consultations, then either the Government or the agency may give notice to the other party of its intention to commence arbitration, as hereinafter provided. The applicable arbitration procedure will be as per the Arbitration and Conciliation Act 1996 of India. In that event, the dispute or difference shall be referred to the sole arbitration of an officer as the arbitrator to be appointed by the Government. If the arbitrator to whom the matter is initially referred is transferred or vacates his office or is unable to act for any reason, he / she shall be replaced by another person appointed by the Government to act as Arbitrator.
- b) Services under this agreement shall, notwithstanding the existence of any such dispute or difference, continue during arbitration proceedings and no payment due or payable by the Government shall be withheld on account of such proceedings unless such payments are the direct subject of the arbitration.
- c) Unless such payments are the direct subject of the arbitration.
- d) Venue of Arbitration: The venue of arbitration shall be the place from where the agreement has been issued.

#### 7.11 BREACH

If either Party breaches the Conditions Contract or these Terms and Conditions and fails to remedy such breach within 30 days of written notice from any other Party calling for the

breach to be remedied, then the non-breaching Party shall be entitled, without prejudice to any other rights that it may have in law, whether under the Contract or otherwise, to cancel the Contract without notice or to claim immediate specific performance of all the defaulting parties.

## 7.12 PENALTY

If the Agency fails to provide services as stipulated in the Service Description at Section-6, the Government shall be entitled to fix penalty which would be deducted from the dues payable to the Agency. However, in case there is no amount is due for payment to the Agency, the penalty shall be recovered from them.

## 7.13FORCE MAJEURE

No penalty or damages shall be claimed in respect of any failure to provide service, which the agency can prove to be directly due to a war, sanctions, strikes fire, flood or tempest or Force Majeure, which could not be foreseen or overcome by the agency or to any act or omission on the part of persons acting in any capacity on behalf of agency provided that the agency shall at the earliest bring the same to the notice of the State Government.

## 7.14 TERMINATION

- a) Either party may terminate this agreement by giving not less than one months' notice in writing to the other. This notice shall include reasons as to why the agreement is proposed to be terminated.
- b) The Government may terminate the agreement, or terminate the provision of any part of the Services, by written notice to the Agency with immediate effect if the Agency is in default of any obligation under the agreement, where the default is capable of remedy but the Agency has not remedied the default to the satisfaction of the Government within 30 days of at least two written advice after serving of written notice specifying the default Cine requiring it to be remedied; or
  - the default is not capable of remedy; or
  - the default is a fundamental breach of the agreement
  - If the Government terminates the agreement and then makes other arrangements for the provision of the Services, it shall be entitled to recover from the Agency any loss that had to be incurred due to such sudden termination of agreement.
- c) Both the parties agree that no further payment would be made to the Agency, even if due till settlement of anticipated loss as a result of premature termination of the agreement.
- d) The Government reserves the right to terminate the agreement without assigning any reason if services of the Agency create serious adverse publicity in media and prima facie evidence emerges showing negligence of the Agency.

- e) At the time of termination, the Agency agrees to hand over all moveable and immoveable assets to the authorized representative of the State Government on a mutually agreed date on "as is where is" basis.
- f) The Agency agrees that no asset will be moved out of the premises or destroyed other than consumables used during the normal course of operation of the facilities, at any time during the period from the effective date to the date of termination without the prior written approval of the State Government.
- g) The concessionaire agrees that the date of handing over will not be more than 15 calendar days from the date of termination.

## 7.15 INDEMNITY

- a) By this agreement, the Agency indemnifies the Government Odisha against damages of any kind or for any mishap/injury/accident caused to any personnel/property of the facilities.
- b) The Agency agrees that all liabilities, legal or monetary, arising in any eventuality shall be borne by the Agency.

#### 7.16 Redressal of Grievances

The grievance related to the "Operation of Arogya Plus Project" is to be redressed at the level of CDM&PHO or District NGO Committee of the District.

#### 7.17 Jurisdiction of Court

Legal proceedings if any shall be subject to the concerned District jurisdiction only.

#### 7.18 Compliance with existing laws:

The Agency agrees to abide by all laws of the land as will be applicable for operation and maintenance of the facility.

#### 7.19 Right to Accept and Reject any Proposal

The District Authority reserves the right to accept or reject any proposal at any time without any liability or any obligation for such rejection or annulment and without assigning any reason.

## **SECTION 8 – EVALUATION OF THE PROPOSALS**

#### 8.1 Evaluation of Technical Proposals:

After receipts of the online application, the Desk Appraisal Committee at the District level will conduct online screening of the proposals. Any deficiency in document submission by the bidder pertaining to the eligibility criteria is found out in any of the proposal; the same proposal shall be rejected. Only those bidders who qualify as per the eligibility criteria assessed through online, their bid will be considered for the next stage of online evaluation and award of marks as per the prescribed checklist given below.

The bidder has to score at least 50% or above score in order to be considered for the preparation of merit list for the project.

Sl. No	Areas of assessment	Maximum marks	Means of Verification
	istration & Establishment: (7 marks)		
	Years of existence of entities registered under Society Registration Act/Indian Trust Act/Company Act. (5 yrs -10 yrs=1 mark; >10 yrs-15 Yrs=2 marks,>15 yrs - 20 yrs= 3 marks, >20 yrs= 4)	4	Copy of Appropriate Registration certificate
2	Registered under 80G (if yes=1 mark; if No=0 mark)	1	Copy of 80G Regd. certificate
3	Governance System (Minutes of the meeting of Executive Committee/ Governing Body held in the last financial year as per the provision under bye- law & Memorandum of the society): (Less than 50% meeting=0 mark; 50%-75% meeting=1 mark; >75% meeting= 2 marks)	2	Copy of the Proceeding/ Meeting register of GB & EB in the last financial year.
	<b>d Level Experience: (60 marks)</b> Years of experience in implementing projects in any social development sector out of any Government Funding support. (1-3 years= 5 marks; >3 to 5 years=8 marks; > 5 years to 10 years=15 marks; > 10 years= 25 marks)	25	MoU/Agreement/ Authenticated sanctioned with fund released letter.
5	Years of experience in implementing projects in any social development sector out of any Private Agency Funding support. (1-3 years= 5 marks; >3 to 5 years=8 marks; > 5 years to 10 years=15 marks; > 10 years= 25 marks)	25	MoU/Agreement/ Authenticated sanctioned with fund released letter.
6	Working experience on social sector in the applied District.	5	MoU/Agreement/ Authenticated

#### SCORING SHEET FOR ASSESSMENT OF THE BIDDER (ONLINE).

Sl. No	Areas of assessment	Maximum marks	Means of Verification
110	(1-2  years = 1  marks; > 2  to  3  years = 2  marks; > 3 - 2  marks		sanctioned with fund
	5 years =4 marks, $> 5$ years = 5 marks)		released letter.
7	Agency having Multi-State experience in operation of similar kind of projects i.e MHU operation out of any Govt. Funding support. (1-2 years= 1 marks; > 2 to 3 years=2 marks; > 3 – 5 years =4 marks, > 5 years = 5 marks)	5	MoU/Agreement/ Authenticated sanctioned with fund released letter.
Fina	ancial strength: (25 marks)	I	
	Average financial turnover of the Agency in last three finance years as per audit report (>25-50 lakhs =5 marks; >50-75 lakhs=7 marks; >75 lakhs to <1 Crore =10 marks; 1 Crore & above =15 marks)	15	Annual Financial Statements of last 3 FY audited by a qualified CA /Audit report of last 3 FY.
9	Fixed assets in the name of the Agency (minimum 10 lakhs assets) as per last financial audit report. (>10-25 lakhs =4 marks; > 25-35 lakhs=6 marks; >35 to < 50 lakhs=8 marks; 50 lakhs & above=10 marks)	10	Fixed Asset Statement of last FY duly audited by a qualified CA/ Audit report of last FY
Mar	power strength: (05 marks)		
10	<ul> <li>Agency having currently own staff in the payroll other than any Funding Project Staff.</li> <li>Minimum 1 Clinical Staff (MBBS /AYUSH /SN/ANM/Pharmacist) =1 mark</li> <li>Minimum 1 Managerial Staff (Post Graduate qualification)=2 marks</li> </ul>	05	Acquaintance sheet of last 6 months & HR documents.
Oth	• Minimum 1 Accounts Staff = 2 marks		
11	er Strength (Reward & Recognition): (03 marks) Agency received any National/State/District Level award by any Government /Government Institutions for significant contribution in social development sector/National Quality Assurance Standard Certificate by Govt. (District Level=1 marks; State Level=2 marks; National level/National Quality Certificate by Govt.=3 marks.		Certificate received from any Govt./ Govt. Inst.
	Total Marks	100	

# **SECTION 9**

# FORMS & FORMATS

## <u>FORM –T1</u>

## ANNUAL TURN OVER STATEMENT

(To be furnished in the letter head of the Chartered Accountant)

The Annual Turnover of \_\_\_\_\_

For the last 3 financial years are given below and certified that the statement is true and correct.

S1.	Financial Year	Turnover in Lakhs (Rs.)
1	2020-21	
2	2021-22	
3	2022-23	
Average Annual Turnover of last three years		
(Rs. In lakhs)		

Date:	Signature of Chartered Accountant
	(Name in Capital)
Place:	
Seal	Membership No :

## Note:

1) To be issued in the **letter head** of the Chartered Accountant with Membership No. and UDIN No.

**UDIN No:** 

*2)* Also attach photocopies of the audited P/L account of **each year highlighting** the **turnover** in support of that.

#### FORM –T2

#### FIXED ASSETS STATEMENT

(To be furnished in the letter head of the Chartered Accountant)

The Fixed Assets value of \_\_\_\_\_\_

for the last financial year statement is given below and certified that the statement is true and correct.

S1.	Financial Year (last FY)	Fixed Assets value in Lakhs (Rs.)
	2022-23	

Date:	Signature of Chartered Accountant
	(Name in Capital)
Place:	
Seal	Membership No :
	UDIN No :

#### Note:

1) To be issued in the **letter head** of the Chartered Accountant with Membership No. and UDIN No.

## <u>FORM – T3</u>

(To be furnished in the proposal)

## Affidavit Format for Undertaking by the Agency (On Non Judicial Stamp Paper of Rs. 100/- only)

#### Affidavit

- a) I or any other office bearer on behalf of the Agency has not been convicted by any court of law in India or abroad for any criminal offence.
- b) The Agency has not been blacklisted by any Government (State or Central)Department or Agency in India, which is in force during the currency of the contract.

I further affirm that, in case of any such evidence in contradiction to above declaration come to the notice of the contracting authority any time during the currency of the contract then our partnership with Zilla Swasthya Samiti /NHM, H&FW Department, Govt. of Odisha under such contract shall be liable for termination in addition to other legal recourse available under the law of the land.

Dated this ....., 2024

Name of the Applicant

.....

Signature of the Authorized Person

.....

Name of the Authorized Person (Seal of the entity)

Notary Regd. No. (Seal of the Notary)

#### <u>FORM – T4</u>

(To be furnished in the proposal)

## Affidavit Format for Undertaking certifying that Agency is not blacklisted (On Non Judicial Stamp Paper of Rs. 100/- only)

#### Affidavit

This is	certify and confirm that
(The n	e of the Agency with address of the registered office), with reference to RFP
No	for
the RFI	our organization / we or any of our promoter(s) / director(s) are not barred by
Departi	nt of Health & FW, Govt. of Odisha / or any other entity of Govt. of Odisha or
blacklis	by any State Government or Central Government/ Department / Organization in India
from p	icipating in the Project/s, either individually or as member of a Consortium as on
the	(Date of Signing of proposal).

We further confirm that we are aware that, our proposal for the captioned Project would be liable for rejection in case any material misrepresentation is made or discovered at any stage of the Bidding Process or thereafter during the agreement period.

Dated this ....., 2024

Authorized Signatory/Signature [In full and initials]:

Name and Title of Signatory:

(Seal of the entity)

Notary Regd. No. (Seal of the Notary)

#### FORM T5

(To be furnished in the proposal)

#### Format for WILLINGNESS/ CONSENT LETTER

This is for favour of your information and necessary action.

Dated this ....., 2024.

Authorized Signatory/Signature [In full and initials]:

Name and Title of Signatory:

(Seal of the entity)